5.8 Table 8: Summary of results by author

Evidence criteria		Rese	Research quality criteria		
1=	Objective patient data	A1=	National administrative data		
2=	Administrative data	A2=	Local administrative data		
3=	Patient reported data	B1=	Quantitative methods representative sample of the initiative related population		
4=	Provider reported data	B2=	Quantitative methods unrepresentative sample		
		C=	Qualitative methods		

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
	•			
Divisions of General Pract	ice			
(Rogers WA and Veale B 2	000); Study date: 1996/97-19	988/89; Evidence & Quality c	riteria: 4 B2	
Expenditure on mental health, diabetes, cardiovascular disease, injuries and cancer decreased after shift to block grant funding method changed, however, the number of projects being run in these areas increased & increased spending on immunisation - due to dedicated funding. Overall, there was a decrease of over 40% in spending on the six national health priority areas.				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
Other factors that affected which projects were funded included: support from divisional GPs; opportunities to involve maximal numbers of GPs and for providing services to GPs; best possibilities for achieving change; realistic and measurable outcomes				
Changes in funding procedures which use nominated outcomes as the major accountability mechanism may produce unexpected and unintended results, including significantly decreased expenditure in areas with outcomes which are hard to define and measure; but which are important for health improvement				
	y date: 2002/03; Evidence &	quality criteria: 4 B2		
Strong engagement of GPs as members & as Board participants; however little involvement of non GP providers/consumers in governance	Improved coordination of delivery of health services			
Non aligned boundaries with other health services				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
and size has limited effectiveness and				
collaboration with other				
health services, including				
primary health care				
The way in which the				
Divisions' network has				
grown and developed has resulted in significant				
differences in their focus				
and performance, with the				
major disparity in relation				
to the extent to which they play a wider role in primary				
health care				
	Study date: 2004; Evidence	& quality criteria: 4 B1		
The majority of Divisions	In 2003/04 about half the			
are providing population	Divisions provided direct			
health information to GPs to assist in recalling	patient services in mental health and/or diabetes, and			
patients for treatment, a	almost all funded access to			
substantial increase from	allied health professionals			
52% in 2002/03	through for example More			
	Allied Health Services,			
Little involvement of non	Better Outcomes in Mental Health			
GP providers/consumers in governance	neaim			
governance	Most Divisions have			
Most Divisions are also	established chronic			
providing accreditation	disease programs			
support services to	especially for mental			
practices	health, diabetes, asthma, cardio-vascular disease,			
Most Divisions had formal	cardio-vascular disease, cancer, chronic illness &			
arrangements for	arthritis with slight			

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
collaborating with community and hospital based services, & in 2003/04 there was an increase in Divisions with formal mechanisms to engage indigenous health services Collaboration across Divisions is also occurring, with one third having reciprocal agreements with other Divisions Divisions had increased their support for Practice Nurses professional development, chronic disease management & facilitating networks Rural Divisions of General Practice continue to play an important role in recruiting GPs & providing/ coordinating locum services Most divisions provide Information Management/Information Management support.	reduction eg in shared care programs & increase in prevention activities, both associated with changes in government funding In 2003/04 26% of Divisions had programs to improve access for residential aged care residents to GP services; and less than 20% addressed financial/locational barriers to accessing GP services, but 50% were involved in addressing after hours access			

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system			
Primary Care Partnerships	Primary Care Partnerships						
(Australian Institute for Procriteria: 3 B2, 4 B1;	imary Care & Centre for Dev	relopment and Innovation in	Health 2002); Study date: 20	002; Evidence & quality			
Significant change management, restructuring within agencies, education, training, support for development & implementation of service							
coordination tools/systems	image Care 2002). Chick date	e: 2003; Evidence & quality	avitavia 2 DO: 4 DO				
	Improved service coordination, especially for HACC						
		e: 2005; Evidence & quality		T			
Variety of governance structures – not one best model Main area of little change related to consumer participation in the	Increased use of care plans amongst intense service users between 2002-2005		Consumer satisfaction with professionals was high and did not change between 2002-2005				
Partnership Improved planning for health promotion across the catchment & continued over time							
Unresolved issues around resourcing for most Primary Care Partnerships, including staff time Improved working							

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient	Impact on the rest of the health system
nalationalia a and			satisfaction	
relationships and communication across				
member agencies over				
time				
Difficulty in having good				
working relationships with				
central & regional level at same time				
Same time				
Communication between				
GPs & other primary health care providers in the				
network improved, but				
clarity & timeliness of				
communication more variable. one third still at				
early stage by 2005				
, , ,				
Improved systems for service coordination,				
especially the Service				
Coordination Template				
Tool, developed over time Good progress re				
development of protocols &				
systems for facilitating				
access to services				
Primary Health Care Netwo	orks			
(Ion Coults - Accesists - D	0/1 000E). Otrodo deter 0004/	OF. Fridance & avalities with the	40	
The NSW primary health	More coordination with	05; Evidence & quality criteri	a: 4 C	
care networks were more	other service providers			
a series of discrete	through use of			
projects to meet local	documented care plans,			

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
needs, but these developments were isolated and fragmented rather than connected or integrated/coordinated with other initiatives and thus were not about system changes	use of single assessments and integrated referral pathways			
Some focus on addressing workforce shortages in rural areas through use of supervised clinical student placements, pooling Network resources to purchase additional speech pathology services				
System impediments limiting the capacity of the primary health care networks included lack of agreement about their purpose, extent to which they complement rather than duplicate existing collaborative structures and initiatives, lack of				
shared governance, lack of visibility and influence, of coordination roles, strategic support & promotion from the Department of Health, membership benefits, roles & responsibilities,				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
appropriate alignment with				
other boundaries for				
planning				
Community health service	S			
(Swerissen H, McMillan J e	et al. 1998); Study date: und	ated; Evidence & quality crit	eria: 4 B2	
Just under one half (44%)				
of Victorian community				
health services offered a				
general practice service on				
site, with just under 30%				
provided by private				
practitioners who used the				
Community Health Centre				
premises. Just under a one				
third had GPs on staff that				
were employed for specific				
programs, eg family				
planning, rather than for				
general medical practice				
Approx one third of				
Victorian Community				
Health Services had				
developed eligibility				
protocols for one or more				
of their services, in addition				
to standard government				
access criteria, with most				
common restrictions being				
income based, followed by				
target group. However only				
two Community Health				
Services had considered				
systematic and ongoing				
involvement of GPs in the				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
development of these protocols				
Both Community Health Services and Divisions of General Practice expressed dissatisfaction with their relationship				4.00
No preferred model for GP	d, O'Leary & Associates et a GP service delivery in	<i>I. 2002); Study date: 2000/01</i> GPs in Community Health	; Eviɑence & quality criteria. □	: 4 B2 Great variation in cost
engagement in Community Health Services salaried, private practice co-location have potential to achieve outcomes & achieve break even financial performance Limited formalised/structured program collaboration between GPs and other Community Health Services staff eg use of common assessment frameworks, client assessment tools, planned service development meetings. However, informal collaboration is frequent Client information systems & performance monitoring arrangements impede effective	Victorian Community Health Services demonstrated capacity to meet complex primary care needs of socially disadvantaged groups. Variation re the extent of involvement in full range of programs/service types. Infrequent involvement in prevention GPs in Victorian Community Health Services are likely to refer their clients to allied health professionals than their colleagues in private practice Work in collaboration with Community Health	Services more likely to service disadvantaged groups & clients with complex heath needs including mental health and drug and alcohol, than their colleagues in private practice. GPs in Victorian Community Health Services often provide the only affordable and accessible medical services for low income residents in rural and remote communities		performance suggest that in comparison with private practice colleagues, GPs in Victorian Community Health Services they provide longer consultations associated with greater level of needs and complexity
collaboration	Services, other community services in response to complex social health			

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system				
	problems							
(Bayram C, Ng A et al. 200	(Bayram C, Ng A et al. 2006); Study date: 2005; Evidence & quality criteria: 4 B1							
Community Health Services GPs were more likely to work in larger practices with 5+ GPs	Almost half GPs in Community Health Services had other health professionals involved in their care Community Health Services GPs made more referrals to allied health professionals, reflected in higher rates to pharmacists Community Health Services GPs were more likely to bulk bill all patients 64.8% compared with BEACH GPs in Vic 20.8% Trend towards increased number of indirect	Patients more likely to be younger and middle aged patients, hold Commonwealth concession card & be from non-English speaking backgrounds - suggestive of seeing more disadvantaged group		No significant differences in ordering rates of pathology tests or imaging				
	encounters ie patient not seen by the GP							
	GP Funding - Enhanced Primary Care Enhanced Primary Care incentive (Wilkinson, McElroy et al. 2002a); Study date: 1999/2001; Evidence & quality criteria: 2 A1							
		Steady increase in uptake of Health Assessments over 2000/01, stabilising at around 13,000 per month. From a slow start, the number of care plans increased rapidly in 2001 to about 15,00 per month,						

associated with introduction of Practice Incentive Payments to encourage uptake and steady but slow increase in numbers of case conferences reaching 8-9,000 per month 9,000 per month 9,000 per month Assessments in relation to need in rural areas of Health Assessments in relation to need (Wilkinson, McElroy et al. 2003b); Study date: 1999/2001; Evidence & quality criteria: 2 A1 [Wilkinson, McElroy et al. 2003b); Study date: 1999/2001; Evidence & quality criteria: 2 A1 No evidence & quality criteria: 2 A1 No evidence & quality criteria: 2 A1 No evidence of differential uptake in disadvantaged areas ie lower rates, even though they have fewer doctors Author; (Blakeman, Harris et al. 2001a); Study date: 2000; Evidence & quality criteria: 4 B2 Ltd practice capacity to use the items, eg age sex registers in early days of Enhanced Primary Care incentive, considered an important factor in low level of uptake Author (Blakeman, Harris et al. 2001b); Study date: 2000; Evidence & quality criteria: 4 B2 Major barriers to coordination of care incentive, considered an important factor in low level of uptake Major barriers to coordination of care included lack of established communication channels	Impact on infrastructure	Impact on service	Impact on	Impact on health	Impact on the rest of the
associated with introduction of Practice Incentive Payments to encourage uptake and steady but slow increase in numbers of case conferences reaching 8-9,000 per month (Wilkinson, McElroy et al. 2002b); Study date: 1999/2001; Evidence & quality criteria: 2 A1 Evidence A quality criteria: 2 A1 Evidence A quality criteria: 2 A1 Evidence A quality criteria: 2 A1 No evidence of higher uptake in rural areas of Health Assessments in relation to need (Wilkinson, McElroy et al. 2003b); Study date: 1999/2001; Evidence & quality criteria: 2 A1 No evidence of differential uptake in disadvantaged areas ie lower rates, even though they have fewer doctors Author; (Blakeman, Harris et al. 2001a); Study date: 2000; Evidence & quality criteria: 4 B2 Ltd practice capacity to use the items, eg age sex registers in early days of Enhanced Primary Care incentive, considered an important factor in low level of uptake Author (Blakeman, Harris et al. 2001b); Study date: 2000; Evidence & quality criteria: 4 B2 Major barriers to coordination of care included lack of established communication channels		delivery	access/utilisation	outcomes/ patient satisfaction	health system
Incentive Payments to encourage uptake and steady but slow increase in numbers of case conferences reaching 8- 9,000 per month (Wilkinson, McElroy et al. 2002b); Study date: 19992001; Evidence & quality criteria: 2 A1 Evidence of higher uptake in rural areas of Health Assessments in relation to need (Wilkinson, McElroy et al. 2003b); Study date: 19992001; Evidence & quality criteria: 2 A1 No evidence of differential uptake in disadvantaged areas ie lower rates, even though they have fewer doctors Author; (Blakeman, Harris et al. 2001a); Study date: 2000; Evidence & quality criteria: 4 B2 Ltd practice capacity to use the items, eg age sex registers in early days of Enhanced Primary Care incentive, considered an important factor in low level of uptake Author (Blakeman, Harris et al. 2001b); Study date: 2000; Evidence & quality criteria: 4 B2 Major barriers to coordination of care included lack of established communication channels			associated with		
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Author; (Blakeman, Harris et al. 2001a); Study date: 2000; Evidence & quality criteria: 4 B2 Ltd practice capacity to use the items, eg age sex registers in early days of Enhanced Primary Care incentive, considered an important factor in low level of uptake Author (Blakeman, Harris et al. 2001b); Study date: 2000; Evidence & quality criteria: 4 B2 Major barriers to coordination of care included lack of established communication channels			areas ie lower rates, even		
Author; (Blakeman, Harris et al. 2001a); Study date: 2000; Evidence & quality criteria: 4 B2 Ltd practice capacity to use the items, eg age sex registers in early days of Enhanced Primary Care incentive, considered an important factor in low level of uptake Author (Blakeman, Harris et al. 2001b); Study date: 2000; Evidence & quality criteria: 4 B2 Major barriers to coordination of care included lack of established communication channels			though they have fewer		
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coordination of care included lack of established communication channels		et al. 2001b); Study date: 2 	∪∪∪; Evidence & quality criter	ia: 4 BZ	
included lack of established communication channels					
established communication channels					
communication channels					
	with other health care				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
professionals				
(Wilkinson, Mott et al. 2003	│ 3a); Study date: 2001/02; Evi	 idence & quality criteria: 2 A	1, 4 B2	
Lack of teamwork within practices/access to other multidisciplinary providers was identified as a barrier to care planning claims Lack of engagement of and support for allied health providers within Enhanced Primary Care incentive claims Many practices have established new systems including use of information technology to conduct their health assessments & care planning,	Variable uptake of Enhanced Primary Care incentive by practices, with a minority of practices accounting for majority of claims Practices are making more use of Practice Nurses. Satisfaction with Enhanced Primary Care incentive was high amongst consumers and GPs Still not optimal claims at 12 months post introduction	Generally low uptake of case conferencing claims	Satisfaction with Enhanced Primary Care incentive was high amongst consumers Consumers generally satisfied with care plans, helping them to feel they had control over their own health, kept other providers informed and was reassuring	
(Blakeman, Zwar et al. 200	2); Study date: 2001; Eviden	ce & quality criteria: 4 C	15	
	Improved communication with other health professionals & more comprehensive and consistent care		Provider reported improved patient understanding of their condition, & increased patient satisfaction	
	2005); Study date: 2002; Ev	idence & quality criteria:4 C		
Divisions of General Practice capacity to support implementation of Enhanced Primary Care incentive is variable, but included employing				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
Enhanced Primary Care				
incentive coordinators and				
Practice Nurses to do				
health assessments.				
(Lewis, White et al. 2003);	Study date: undated; Evid	lence & quality criteria: 4 B2		
			Subjective improvement in	
			quality of care, knowledge	
			of their condition &	
			management reported by	
			elderly patients & those	
			with chronic conditions	
	Study date: 2005; Eviden	ce & quality criteria: 2 A1; 4 B	1; 3 C	
Few number of accredited	Referrals have been	Between late 2001-April		
Home Medication Reviews	considerably lower than	2005 there were over		
pharmacists	was estimated in 2001.	70,000 Home Medication		
		Reviews conducted across		
Variable level of contact		Aus		
between the GP and		Groups under serviced		
consumer after the Home		include CALD, indigenous,		
Medication Reviews report		people living in rural and		
has been delivered. The		remote areas.		
pharmacy does not				
consistently receive a copy		Approx 74% of Home		
of the Medication		Medication Reviews have		
Management Plan		been for people aged 65		
		and over, 62% for women		
Almost all Divisions of				
General Practice have				
MMR facilitators, which				
provide support for GPs				
Economic analysis limited				
Economic analysis limited by lack of reliable				
outcomes data				
oulcomes dala				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient	Impact on the rest of the health system
			satisfaction	
		nce & quality criteria: 4 B1 &	4 A1	
Average ratios of diabetes	Service Incentive Payment			
Service Incentive Payment	claims to estimated			
claims to estimated	diabetes prevalence was			
diabetes prevalence was	not associated with			
higher in Divisions of General Practice with more	proportion of practices using practice nurses			
disadvantaged population	using practice nurses			
& more of their GP				
members in large practices				
ie more than five GPs				
GP Funding - Access to Al	lied Psychology Services			<u>'</u>
3				
(Winefield, Marley et al. 20	03; Kohn, Morley et al. 2005); Study date: 2001/02; Evide	ence & quality criteria:3 B2 &	3.4 B2
			Consumers appreciate	
			improved access to high	
			quality care and believe	
			has transferred into better	
(III.1.) Distinct of 0000	01 1 11 0000/04 5 11		outcomes.	
	Study date: 2003/04; Eviden	ce & quality criteria: 2 A1 &	4 B1 ⊤	I
In first 15 months, approx 15% of GPs had been				
certified as eligible to				
participate				
	Study date: 2003/05 Eviden	ce & quality criteria: 1 A2 & 4	│ 4 R1	L
GPs have cited a number	By 2005, 2980 GPs have	By 2005, 26,440 patients	Providers report that	
of benefits re advantages	made referrals to 1040	had accessed the program	consumers appreciate	
re collaboration with allied	allied health professionals	- an increase from an	improved access to high	
health professionals and	since projects began – a	average of 11.5 per day in	quality care and believe	
increased referral options.	dramatic increase in	2003 to 46.1 per day in	has transferred into better	
	participation rates by both	2005	outcomes	
allied health professionals	GPs & allied health			
cite improved relations with	professionals over time,	The profile of consumers	Co-payments identified by	
GPs and improved referral	from 417 GPs making	has remained fairly	consumers as a potential	
base	referrals to 118 allied	consistent over time, & is	a barrier to access and	

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
	health professionals July- Sept 2003 to 1266 and 627 by April-June 2005.	well aligned with the target group that projects are designed to reach.	source of dissatisfaction	
(Vagholkar, Hare et al. 200	D6); Study date: 2004/05; Evi	dence & quality criteria: 1 A	2 & 4 B 2	
	The predominant reasons for referral were depression and anxiety.		Patients appeared to improve after completing their treatment: in general from severe levels of depression and anxiety to normal or mild levels.	
	; Study date: 2005; Evidence	e & quality criteria: 4 B1 & 2	A2 	
Variety of contractual arrangements for retaining allied health professionals No models emerged as				
being associated with higher levels of access – all performing equally well, and have been adapted over time to meet local needs				
	Study date: 2003/05; Eviden	ce & quality criteria: 4 B1 &	2 A2	
A mix of models are being used, depending on local contexts & needs	Average project related case-load is higher for rural allied health professionals	Higher uptake rates in rural areas	No difference in rural/urban outcomes- both positive	
Rural projects more likely to implement direct referral systems 64% c/f 38% in urban projects & less likely to use register systems 17% c/f 32% in urban projects. Direct referral				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
tends to operate where allied health professionals is co-located with the GP				
Greater tendency for rural projects to employ allied health professionals 37% c/f 21% urban				
Workforce issues differ for urban and rural projects. Urban projects experience challenges in workforce shortages, availability and coordination with other serves; whereas rural projects have experienced difficulties in attracting allied health professionals and a lack of training and support for GPs				
Practice Nurses				
		nte: 2004; Evidence & quality	criteria: 4 B1 & 4 B2	
Increase in uptake of 40% since Feb 2002, increases in the number of Practice Nurses employed in practice of about 30%,	Increase in number of sessions conducted by Practice Nurses of about 25 Greater throughput of	↓ waiting time 50% of practices		More likely to be viable & sustainable in larger practices (qualitative information) GP opinions re fees
80% of Practice Nurses & GP saw Role of Practice Nurse as linkage between practice and other services, particularly other primary health care	patients in 70% of practices with Practice Nurses when had own appointment systems & saw patients following the GP			- 13.8% increase - 4.4% decrease - 61.6% no change

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
services and other community services. Provided opportunities for rural GPs to link more effectively with the range of health professionals required to support the care of their patients In 2003, all Divisions of General Practice offered Practice Nurse training and support programs up substantially from previous years, and 94% of Practice Nurses were supported by their Divisions of General Practice. This training & support component has permitted a range of 'best-practice' support models to be developed, including Divisions of General Practice contracting Practice Nurses to GPs. However awareness amongst GPs, of the training and support projects was not high	Increased available GP time 45% of practices +ve impact on quality of primary health care provision, through role in HA, care planning for aged and chronically ill			
+ve impact on quality of primary health care provision, through accreditation, sterilisation techniques, improved recall systems for chronic				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
conditions				
Uptake of scholarship scheme has been lower than intended knowledge of scheme not widely spread, with up-skilling more popular than re-entry component				
More clinical role focus than previously incentive payments perceived as affecting role				
	Study date: undated; Eviden	ce & Quality criteria: 4 B2		
Heterogeneity, yet underlying similarities re roles: specialist generalist role, not unlike GPs, including: clinical care, clinical organisation, practice administration, liaison				
Model of the role characterised by flexibility & adaptability, shaped by a range of factors including professional characteristics of the Practice Nurse, the practice's patient population, business orientation of the practice, localised practice and community resources,				
national level structural				

Training/ongoing education argely informal, and ad noc, delivered by Divisions of General Practice & ailored towards GP annotomment, focussed on National Health Priority Areas Minimal education available to assist GPs to work effectively as a team with Practice Nurses STREAT BRITAIN Primary Care Groups/Trusts No results for impact on access, health outcomes, other parts of the health system **Craig, McGregor et al. 2002); Study date:1998-99; Evidence and Quality Criteria: 4 B2 Shifts from secondary to primary care, small, non strategic piecemeal, not underpinned by resource shifts & primary care commissioning not seen by 1A & Trusts as a major driver of change **Alborz, Wilkin et al. 2002); Study date:1999/2000; Evidence and Quality Criteria: 4 B1 Most have structures for community & consumer consulting, but not very effective yet, early days in primary Care Group/Trust	Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
argely informal, and ad loco, delivered by Divisions of General Practice & allored towards GP environment, focussed on National Health Priority Areas Minimal education available to assist GPs to work effectively as a team with Practice Nurses 3REAT BRITAIN Primary Care Groups/Trusts No results for impact on access, health outcomes, other parts of the health system Craig, McGregor et al. 2002); Study date:1998-99; Evidence and Quality Criteria: 4 B2 Shifts from secondary to orimary care, small, non strategic piecemeal, not underpinned by resource shifts & primary care commissioning not seen by 14.8 & Trusts as a major driver of change Alborz, Wilkin et al. 2002); Study date:1999/2000; Evidence and Quality Criteria: 4 B1 Most have structures for community & consumer consulting, but not very effective yet, early days in Frimary Care Group/Trust	arrangements				
Primary Care Groups/Trusts No results for impact on access, health outcomes, other parts of the health system (Craig, McGregor et al. 2002); Study date:1998-99; Evidence and Quality Criteria: 4 B2 Shifts from secondary to primary care, small, non strategic piecemeal, not underpinned by resource shifts & primary care group/Trust primary care Group/Trust	Training/ongoing education largely informal, and ad hoc, delivered by Divisions of General Practice & tailored towards GP environment, focussed on National Health Priority Areas Minimal education available to assist GPs to work effectively as a team with Practice Nurses				
No results for impact on access, health outcomes, other parts of the health system (Craig, McGregor et al. 2002); Study date:1998-99; Evidence and Quality Criteria: 4 B2 Shifts from secondary to originary care, small, non strategic piecemeal, not underpinned by resource shifts & primary care commissioning not seen by HA & Trusts as a major driver of change (Alborz, Wilkin et al. 2002); Study date:1999/2000; Evidence and Quality Criteria: 4 B1 Wost have structures for community & consumer consulting, but not very effective yet, early days in Primary Care Group/Trust	GREAT BRITAIN				
No results for impact on access, health outcomes, other parts of the health system (Craig, McGregor et al. 2002); Study date:1998-99; Evidence and Quality Criteria: 4 B2 Shifts from secondary to originary care, small, non strategic piecemeal, not underpinned by resource shifts & primary care commissioning not seen by HA & Trusts as a major driver of change (Alborz, Wilkin et al. 2002); Study date:1999/2000; Evidence and Quality Criteria: 4 B1 Wost have structures for community & consumer consulting, but not very effective yet, early days in Primary Care Group/Trust					
Shifts from secondary to primary care, small, non strategic piecemeal, not underpinned by resource shifts & primary care commissioning not seen by HA & Trusts as a major driver of change (Alborz, Wilkin et al. 2002); Study date:1999/2000; Evidence and Quality Criteria: 4 B1 (Most have structures for community & consumer consulting, but not very effective yet, early days in Primary Care Group/Trust	No results for impact on ac	ccess, health outcomes, oth			
orimary care, small, non strategic piecemeal, not underpinned by resource shifts & primary care commissioning not seen by HA & Trusts as a major driver of change (Alborz, Wilkin et al. 2002); Study date:1999/2000; Evidence and Quality Criteria: 4 B1 Most have structures for community & consumer consulting, but not very effective yet, early days in Primary Care Group/Trust		2); Study date:1998-99; Evi	dence and Quality Criteria: 4	# B2	
strategic piecemeal, not underpinned by resource shifts & primary care commissioning not seen by HA & Trusts as a major driver of change **Alborz, Wilkin et al. 2002); Study date:1999/2000; Evidence and Quality Criteria: 4 B1 **Most have structures for community & consumer consulting, but not very effective yet, early days in Primary Care Group/Trust					
underpinned by resource shifts & primary care commissioning not seen by HA & Trusts as a major driver of change (Alborz, Wilkin et al. 2002); Study date:1999/2000; Evidence and Quality Criteria: 4 B1 (Community & consumer consulting, but not very effective yet, early days in Primary Care Group/Trust					
Shifts & primary care commissioning not seen by HA & Trusts as a major driver of change (Alborz, Wilkin et al. 2002); Study date:1999/2000; Evidence and Quality Criteria: 4 B1 Most have structures for community & consumer consulting, but not very effective yet, early days in Primary Care Group/Trust					
commissioning not seen by HA & Trusts as a major driver of change (Alborz, Wilkin et al. 2002); Study date:1999/2000; Evidence and Quality Criteria: 4 B1 Most have structures for community & consumer consulting, but not very effective yet, early days in Primary Care Group/Trust					
HA & Trusts as a major driver of change (Alborz, Wilkin et al. 2002); Study date:1999/2000; Evidence and Quality Criteria: 4 B1 Most have structures for community & consumer consulting, but not very effective yet, early days in Primary Care Group/Trust	commissioning not seen by				
Alborz, Wilkin et al. 2002); Study date:1999/2000; Evidence and Quality Criteria: 4 B1 Most have structures for community & consumer consulting, but not very effective yet, early days in Primary Care Group/Trust	HA & Trusts as a major				
Most have structures for community & consumer consulting, but not very effective yet, early days in Primary Care Group/Trust	driver of change				
community & consumer consulting, but not very effective yet, early days in Primary Care Group/Trust		Study date:1999/2000; Evid	ence and Quality Criteria: 4	B1	
consulting, but not very effective yet, early days in Primary Care Group/Trust	Most have structures for				
effective yet, early days in Primary Care Group/Trust					
Primary Care Group/Trust					
tovolopmont					
Dowswell, Wilkin et al. 2002a); Study date:1999; Evidence and Quality Criteria: 4 B2	development		10 111 0 11 1		

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
Nurses reported that they				
had not been well prepared				
for their new role on the board and perceived that				
their influence on decision				
making was limited.				
making was inflited.				
(Dowswell, Harrison et al. 2	2002); Study date:1999/2000	; Evidence and Quality Crite	ria: 4 C	
Most GPs recognise the	•	•		
centrality of Primary Care				
Groups in management				
and accountability.				
However few believed that				
they would be much				
affected personally. GPs				
see the creation of Primary				
Care Groups to be				
associated with some				
erosion of autonomy				
through application of				
management through the				
Primary Care Group but				
they are unlikely to resist				
actively	1000/0000 5-11	ralita Onitania 4 O		
Barriers for greater	1999/2000; Evidence and Qu	lality Criteria: 4 C		
intersectoral collaboration				
between Primary Care				
Group & social services				
include differing				
boundaries.				
History of suspicion and				
lack of consultation				
between HA & GPs				
	tudy date:1999/2000; Evider	nce and Quality Criteria: 4 B	2	

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
Most early progress re Primary Care Group/Trust involved commissioning of community services & primary/secondary interface, and intermediate care, rather than secondary care More needs to be done to shift the focus of GPs from primary care issues and the delivery of GP services towards the wider health improvement agenda. While nurses represented on boards, their level of influence was less than GP members Low participation in Primary Care Groups by non board member GPs	3/4s of those interviewed reported specific local service developments to improve health that were directly attributed to the work of their Primary Care Group/Primary Care Trust.		Satisfaction	
(Thomas, Coleman et al. 20	003); Study date:1999/2000;	Evidence and Quality Criter	ia: 4 B1	
	Limited uptake of complementary and alternative medicine services in Primary Care Groups/Primary Care Trusts			
	Study date:1999/2000; Evid	ence and Quality Criteria: 4	B1	
Early days with Primary Care Groups and little progress with developing information management systems, commissioning,				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
developing health				
improvement plans,				
partnerships with other				
services, engagement with				
primary care professionals				
other than GPs. However				
good progress on clinical				
governance				
Key obstacles included				
inadequate infrastructure,				
support from HA,				
information management				
and the pace of change.				
	te:1999/2000; Evidence an	d Quality Criteria: 4 C		
Some progress of Primary				
Care Groups/Trusts in				
influencing culture change				
in relation to clinical				
governance - consistent				
with strong national focus				
on clinical governance				
		dence and Quality Criteria:	4 B1	
In most areas Primary	Majority of Primary Care			
Care Trust's were	Trusts were developing			
consulting with nurses to	nurse led services to			
develop policy. The impact	improve access			
of this was variable, being				
greater for health				
improvement and clinical				
governance than for				
prescribing or service				
commissioning		<u> </u>		
	al. 2001); Study date: 2000,	Evidence and Quality Crite	eria: 4 B1	
One third of Primary Care				
Groups/Trusts still have no				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
subgroup that handles				
commissioning. In those				
with a sub group,				
membership is heavily				
biased towards GPs,				
community nurses. Other				
practice staff less well represented. Only two				
fifths of sub groups involve				
reps from social services.				
Most focus on				
consultations with social				
services about				
commissioning community				
health services.				
Greatly improved				
relationships between GPs				
& social workers,				
community health services				
& social workers in over				
one third Primary Care				
Groups/Trusts				
Boundary differences				
remain a barrier to aligning				
planning & delivery of				
health services				
); Study date: 2000; Evidence	e and Quality Criteria: 4 B1		
Primary Care Groups/Trusts have made	By 2000, most common health improvement			
progress in developing	initiatives funded by			
capabilities to undertake	Primary Care			
health improvement role,	Groups/Primary Care			
but face shortages of	Trusts were community			
skilled staff in this area, eg	development projects,			

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
public health.	leisure, exercise/recreation programs both 32% &			
Greater commitment to addressing poverty/deprivation as priorities apparent in 2000.	support for carers 27%			
Coronary heart disease & mental health were most common targets for health improvement both priorities of National Service Frameworks & national performance indicators.				
	Study date:2000; Evidence	and Quality Criteria: 4 B1		
Progress in developing information management systems, with more staff and a greater focus, but this still remains inadequate. By 2000 more progress in some areas: with more nurses being consulted, efforts to consult local communities, mainly through Community Health Councils, but little progress in involving lay people, NGOs, or local authorities in the work of Primary Care Groups	By 2000, many Primary Care Groups/Trusts had introduced initiatives to improve access, most commonly through out of hours services, nurse led services, pharmacist led services, information on self care, telephone advice lines and improvements for poorly serviced areas			
Commissioning has become a high priority				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
influenced by the National Service Frameworks. In relation to clinical governance, practices are sharing information and participating in collective learning activities				
With primary care development, the integration of practice and community nursing has assumed a high priority; with priorities for primary care investment including prescribing support, information technology equipment, nursing staff, clinical governance and medical staff				
(Regen, Smith et al. 2001);	Study date: 2000; Evidence	and Quality Criteria: 4 B2		
More progress re commissioning of community services during first 17 months, than acute care	Increasing focus on service development, a major driver being health improvement, despite obstacles Areas include coronary health disease &			
HA management support to Primary Care Groups regarded as variable	mental health associated with two National Service Framework areas, diabetes, sexual health.			
Focus on establishment of information technology infrastructure at practice level upgrading, standardisation, internet				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
connections				
Board member contribution variable, with GP dominance				
Need to engage other professions acknowledged as future priority, including practice nurses				
Beginning to implement strategies for user involvement				
	01); Study date: 2000; Evider	nce and Quality Criteria: 4 B	1	
By late 2000 collaboration and sharing of resources by practices in Primary Care Groups/Primary Care Trusts ranged from 25% minor surgery to counsellors 65% and 67% out-of-hours centre, with shared resources to enhance workforce capacity including employing NPs and salaried GPs 28% for both, extending the role of pharmacists 26%,	By late 2000 the most common strategies to improve access to primary care included targeting poorly served areas or groups 32% and reducing waiting times 23%			
	Study date:2000; Evidence a	and Quality Criteria: 4 B1		
There was no evidence that larger Primary Care Group/Trusts were performing any better or worse than smaller ones in	•			

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
key areas of activity such				
as primary care				
development and quality				
improvement.				
	al. 2003); Study date:2000/0	1; Evidence and Quality Cri	teria: 4 C	
Perceptions of GPs re	Many practices are			
changes brought about by	introducing nurse triage to			
Primary Care Trusts:	manage patients' requests			
increasingly practices are	for same day			
allocating patients and	appointments.			
patient problems according				
to a hierarchy of				
appropriateness based on				
the expertise needed to				
manage them. GPs are				
moving from a patient				
centred approach to a				
more biomedical role as				
the consultant in primary				
care in order to achieve				
improved accessibility and				
better manage resources.				
	2); Study date:2002; Evidend	ce and Quality Criteria: 4 B1		
Almost all Primary Care	Over half Primary Care			
Groups were	Trusts had nurse led			
commissioning Community	services to improve access			
Health Services	to primary care, 54% had			
	reduced waiting times for			
Non congruent boundaries	appointments and 53%			
remain a problem in	had extended the role of			
Primary Care Trusts	pharmacists. Substantial			
establishing partnerships	increase in range of			
with other agencies.	services available in			
	primary care including			
Most have focussed on	counselling 74%, specialist			
aged care and social	nurses 67% and specialist			

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
services.	GPs 62%. 82% had			
However many social service still reporting collaboration difficulties with Primary Care Trusts, but changes over time from focus on clinical issues as problems to more structural issues.	Personal Medical Services schemes in operation many to target underserved groups			
Increasing use of data by Primary Care Trusts from practices & sharing information on quality between practices				
	Study date:2003; Evidence	and Quality Criteria: 4 B1		
Primary Care Trusts felt little capacity to implement new General Medical Services contract				
Five out of nine Primary Care Trusts were developing new and expanded roles for nurses and pharmacists in order to take on some of the work traditionally done by doctors				
Many Primary Care Trusts were aiming to shape general practice using growth moneys, Personal Medical Services				

Impact on infrastructure	Impact on service	Impact on	Impact on health	Impact on the rest of the
impact off infrastructure	delivery	access/utilisation	outcomes/ patient	health system
	delivery		satisfaction	
contracts, Practitioners				
with Special Interests and				
quality frameworks.				
However some felt				
powerless to effect real				
change at the practice				
level				
Ability of Primary Care				
Trust to shape general				
practice relates to history				
of Primary Care Trust &				
relationship with general				
practice at the local level				
Local Health Care Coopera	atives			
	02); Study date: 1998/99; E	vidence and Quality Criteria:	4 B2	
Shifts from secondary to				
primary care, small, non				
strategic piecemeal, not				
underpinned by resource shifts & primary care				
commissioning not seen by				
HA & Trusts as a major				
driver of change				
): Study date: 1999: Evider	nce and Quality Criteria: 4 C		
Role tensions re	1			
engagement of Local				
Health Care Co-operative				
in Primary Care Trust &				
Health Board planning &				
disagreements in how shift				
in balance between				
primary & secondary care				
was to be achieved				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
Early implementation				
issues included budget				
devolution, retaining				
savings who and level of				
retained, engagement of				
Local Health Care Co-				
operatives in strategy and				
planning, approaches for				
shifting to primary health				
care, and need for capacity				
building, culture change re				
management style				
	dy date: 2000; Evidence and	 Quality Criteria: 4 B1		
Local Health Care Co-	More than 50% of Local			
operative boards generally	Health Care Co-operatives			
represent a number of	engaged in some work on			
disciplines and	reducing inequalities in			
perspectives, especially	access			
GPs, nurses and more				
public participation found	More than 70% of Local			
compared with Primary	Health Care Co-operatives			
Care Groups in England	directly manage at least			
although still limited.	one service, mainly allied			
Lask of somewhat	health, with top three being			
Lack of congruent	physiotherapy, podiatry			
boundaries with Local Authority, with some Local	and occupational therapy.			
Authority needing to	Very few managing community mental health			
establish relationships with	services			
up to 11 Local Health Care	361 11063			
Co-operatives.				
Larger Local Health Care				
Co-operatives have more				
structures & relationships				
for working in partnership				

Impact on infrastructure	Impact on service	Impact on	Impact on health	Impact on the rest of the
	delivery	access/utilisation	outcomes/ patient satisfaction	health system
than do smaller Local				
Health Care Co-operatives				
	Study date: 2000: Evider	nce and Quality Criteria: 4 E	31	
Major finding is of				
heterogeneity of				
organisational structures,				
modes of operation &				
decision-making,				
relationships among				
participating structures,				
and management costs				
Marginal representation in				
Boards of for eg mental				
health, local councils,				
voluntary services, lay				
representatives that was				
foreshadowed in the policy.				
Dominant style of				
partnership that governed				
the relationship between				
participating practices was				
coordination ie working				
together to deliver common				
objectives, followed by co-				
evolution ie working				
together in the presence of				
less clearly defined				
common objectives and				
uncertain ways to achieve				
those objectives. Good				
Local Health Care Co-				
operative leadership, good				
working relationships				
between participating				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system	
practices and enthusiastic					
GPs were the major					
facilitating factors					
(Simoens and Scott 2005);	Study date:2000; Evidence	& Quality Criteria: 4 B1			
General practices from					
disadvantaged areas over					
represented in Local					
Health Care Co-operatives					
Personal Medical Services					
(Chapple, Macdonald et al.	. 1999); Study date:1998; Evi				
		Service provides point of	Patient satisfaction high,		
		access, continuity and	and they value excellent		
		stability in a deprived area	communication with staff		
Criteria: 4 B1		paper from Nat Personal Med	dical Services evaluation; Ev	ridence and Quality	
Catalysts for quality	Improvement in quality of				
improvement in Personal	care in Personal Medical				
Medical Services sites –	Services sites in all areas				
teamwork, shared culture,	of care only angina, and				
clear objectives and	elderly care was				
leadership	statistically significant.				
	There were greater				
	improvements in Personal				
	Medical Services sites that				
	had a specific objective to				
	improve certain aspects of				
	care e.g. mental health		1 1 1 1		
(Steiner A, Campbell S et a Criteria: 4 B1 & 3 B1	(Steiner A, Campbell S et al. 2002); Study date:1998-2001 Personal Medical Services national evaluation report; Evidence and Quality				
Mental health: Personal	Quality of care		While mental health scores	Average annual increase	
Medical Services improved	improvements for aged		improved slowly but	of 5% in funding to	
significantly in developing	clients		steadily, remain well below	Personal Medical Services	
protocols & procedures &			that set by National	over and above what	
becoming more patient	Personal Medical Services		Service Frameworks	General Medical Services	

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
focussed. In all areas of clinical effectiveness, Personal Medical Services embraced teamwork models & protocol development went together with team approaches usually featuring nurses in key roles & supported by protocols	made fewer improvements to practice access than General Medical Services practices, eg telephone contact/scheduling appointments No difference between General Medical Services & Personal Medical Services re patient assessment of their quality of primary care, except for continuity of care with particular GP which declined at a faster rate for Personal Medical Services			receive mainly due to staff costs
(Cartar V Curtic S at al 20	practices	Evidonoo and Quality Critori	io. 4 B1	
Achieved recruitment of	02); Study date: 1998-2001; Half Personal Medical	Improved access &	ia: 4 B1	
GPs to deprived areas, but still remains a challenge Nurse role enhancement achieved. NPs fundamental to development of some Personal Medical Services schemes, by taking a lead, providing support for GPs and partnering with them. Key to NPs success with vulnerably clients was their flexibility & ability to work holistically	Services sites in sample reported improved access to health care through a variety of ways ranging from open access appointments to outreach to community development work Sites targeting minority ethnic groups found progress, but very slow may have underestimated the complexities of the task	enhanced availability of services for vulnerable client groups		

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
Emergence of new inter				
professional relationships				
and partnerships, providing				
the basis for intersectoral				
collaboration				
	Study date: 1998-2001 sub	set of Carter; Evidence and	Quality Criteria: 4 B1	
Personal Medical Services	In Personal Medical			
enabled a change of	Services pilots with explicit			
cultural values in primary	focus on vulnerable			
care especially regarding	populations, the GP based			
GPs relationships with	medical model has made			
nurses and practice staff.	way for a community			
However Personal Medical	oriented/public health			
Services has not	models with emphasis on health maintenance for the			
necessarily led to equal	vulnerable			
partnerships within primary care teams. Rather new	vuinerable			
inter-professional				
relationships emerged,				
which form the basis for				
further improved				
intersectoral collaboration				
	l. 2002); Study date:1998-200	l D1: Evidence and Quality Cri	toria: 4 R1	
Salaried GP job		Modest improvement in		
satisfaction was		access to primary health		
comparable to other GPs		care but not stat significant		
eg in General Medical		oare but not old olgoa		
Services				
Salaried GPs reported				
more problems with				
professional isolation &				
working conditions				
Salaried contracts				
successfully addressed				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
some factors limiting GP				
commitment to work in				
deprived areas				
(Walsh N, Andre C et al. 20	002); Study date:1998-2001;	Evidence and Quality Criteri	ia: 4 B1	
Range of organisational		Some sites are providing		
models established: new		access to groups		
organisational structures,		previously un serviced		
modifying existing				
organisations eg mergers,				
loose arrangements to				
work together.				
Establishment took				
considerable time, with				
building trust, building				
teams, changes in				
personal power and				
influence, input into				
decision-making all big				
issues they				
faced/experienced				
Support for establishment				
from community				
trusts/Primary Care				
Groups/Primary Care				
Trusts was critical				
Clinical competence was				
an issue in all pilots for				
both nurses & GPs, with a				
variety of mechanisms				
being employed to address				
Marked abanges in new				
Marked changes in new roles for nurses. Most				
successful in sites where				
doctors, nurses &				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
managers have negotiated				
changes with one another				
& nurses have received				
training and support.				
Restrictions re prescribing				
& ambiguities re referring				
to secondary care have				
been barriers to nurse role				
development. Changes in				
nature as well as volume of				
work with nurses taking on				
straightforward problems &				
GPs seeing increasing				
numbers of patients with				
complex needs, and				
appointments have been				
reviewed and lengthened				
to accommodate this type of work.				
	e: 2001; Evidence and Qualit	tv Criteria: 3 C		
(Onappie 2001), Grady date	in 2001, 211donico ana quant	y cincinal c c	Some evidence that	
			patients support nurse led	
			Personal Medical Services	
(Leese and Petchey 2003);	Study date: 2001; Evidence	and Quality Criteria: 4 B1		
Major obstacles included		_		
recruitment & retention &				
high staff turnover creating				
uncertainty				
HA considered nurse				
led/nurse enhanced pilots,				
those employing salaried				
GPs & those where there				
had been changes to staff				
roles & responsibilities to				
be most successful re				
achieving the original				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient	Impact on the rest of the health system
objectives			satisfaction	
Objectives				
HA identified problems with				
lack of funding and staffing				
as key barriers to providing				
additional services				
Lack of additional funds to				
provide additional services				
& problems with setting				
budgets also major obstacles				
Obstacles				
(Shaw, de Lusignificantnar	n et al. 2005); Study date: no	t stated; Evidence and Qual	ity Criteria: 4 C	
Some Personal Medical	-			
Services used to stimulate				
development of primary				
care team, but with others				
the lack of agreed goals,				
recruitment difficulties				
inadequate communication				
and hierarchical structures				
prevented these				
developments				
	2000); Study date: not state	d; Evidence and Quality Crit	eria: 2 A2	
Few contracts mentioned				
integrated working between district nurses,				
,				
health visitors or Practice				
Nurses. None specified any division of clinical				
labour even where a NP				
was to be introduced.				
Contract incentives rarely				
linked to contract				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
objectives and rarely				
stipulated services to be				
provided when and by				
whom				
(Walsh, Roe et al. 2003); S	tudy date: not stated; Evide	nce and Quality Criteria: 4 C		
Personal Medical Services	Nurse led/multidisciplinary			
Nurses saw their roles as	led pilots delivering more			
being different to Practice	community oriented			
Nurses who did not	services			
diagnose or prescribe				
treatment & saw only part				
of the patient's journey and				
district nurses ie did no				
wound management. The				
diagnosis, treatment &				
review of undifferentiated				
conditions are what make				
these nurses different, in				
many instances their roles				
overlapped with GPs -				
acceptable to both parties				
when negotiated through				
regular dialogue less				
evidence in Trust based				
pilots- where senior trust				
managers keen to manage				
Personal Medical Services				
pilots as any other				
Comment atmost and a desired				
Current structures do not				
support nurse held				
Personal Medical Services				
contracts to develop a				
different model of primary				
care, eg little support at				
either national/local level to				

Impact on infrastructure	Impact on service	Impact on access/utilisation	Impact on health	Impact on the rest of the
	delivery	access/utilisation	outcomes/ patient satisfaction	health system
assist with contract			Sationastion	
negotiations. Also				
regulatory obstacles eg				
prescribing roles, signing				
sick certificates. Liability &				
negligence issues need				
attention as nurses take on				
roles previously carried out				
by GPs				
Extending nurse roles				
happening to varying				
degrees, extended clinical				
role to include diagnosis,				
treatment & management				
of chronic disease,				
referrals to specialists - but				
took time to establish and				
get accepted.				
Clinical competence was				
an issue in all pilots for				
both nurses & GPs, with a				
variety of mechanisms				
being employed to address				
eg consultations with				
medical advisers, attending				
courses, clinical				
governance approaches eg				
reviewing clinical decisions				
with more senior clinicians				
General Medical Service contract				
(Sutton and McLean 2006); Study date:2004/05; Evidence & Quality Criteria: 2 A2				
Quality scores increased	, Study date.2004/05, EVIC	denice & Quanty Criteria. 2 /	74	
with the size of the clinical				
team, although team				
team, aithough team				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
composition was not a				
factor				
	06);	Evidence & Quality criteria:	2 A2	
Socio-economic and				
demographic factors had				
little effect on practices'				
achievement re quality.				
Smaller practices				
performed marginally				
better than larger ones.				
South man langer cries				
Primary Care Mental Heal	h Workers			
(Crosland Harrington et a	J. 2003): Study date:2002	/03; Evidence and Quality C	Critoria: 4 R2	
Practice team work and	li. 2003), Glady date.2002	Vos, Evidence and Quanty C	Too early to tell whether	
community work roles			work clinically effective	
highly valued by managers			Werk emmeany emeatre	
and colleagues in theory,				
but many Primary Care				
Mental Health Workers had				
only recently started in				
their positions.				
Few graduates were				
having any contact with				
other primary health care workers, including GPs,				
and there was a sense that				
other workers were				
unaware of their roles				
Early days, lack of career				
alternatives and low level				
of remuneration were				
identified by new Primary				

Impact on infrastructure	Impact on service	Impact on	Impact on health	Impact on the rest of the
	delivery	access/utilisation	outcomes/ patient satisfaction	health system
Care Mental Health				
Workers as potentially				
affecting motivation and				
retention.				
The competencies of				
supervisors are considered				
a priority need to be				
addressed.				
	2006); Study date:2003/04; E	vidence and Quality Criteria.		
Practices & workers who			No significant difference in	No difference in use of
seemed to work most			mental health symptom	voluntary sector or health
effectively ie mutual			scores, associated with a	service costs associated
satisfaction with role			Primary Care Mental	with a Primary Care Mental
appear to share a number			Health Workers	Health Workers
of characteristics:			Higher levels of patient	
- regular feedback between			satisfaction in practices	
practice and Primary Care			with Primary Care Mental	
Trust,			Health Workers	
- clear lines of				
communication with a senior staff member and				
- protected time to discuss				
issues with the practice				
	่ te:2004/05; Evidence and Qเ	uality Critoria: 1 R1		
Lack of a career path	Often not first point of	Low rates of access for		Less than 20% of patients
affecting motivation	contact 50% were	children, people 65+, and		referred on for further
anceing motivation	specialist mental health	ethnic backgrounds		mental health treatment
Slow implementation: only	referrals	etime backgrounds		mentar realit treatment
500 half target by 2005				
200 targot by 2000	72,000 new patients			
A third not integrated into	expected to be seen based			
primary care as was the	on estimates from postal			
aim	survey of GPCMHW c/f			
	300,000 policy expectation			
66% managing patients,				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
99% team working, 96%	The majority seen for			
networking so less patient	common mental health			
contact role than expected	problems			
	; Study date: undated; Evic	lence and Quality Criteria: 4 (<u>C</u>	
Differences in role				
expectations and in				
practice, with the latter				
almost exclusively related				
to client work; with little				
broader role as per				
guidelines – disagreements and				
ambiguity also re nature of				
new Primary Care Mental				
Health Workers role in				
client work and				
relationships with other				
mental health staff &				
hence potential for role				
conflict				
NEW ZEALAND				
Primary Health Organisation	on			
Aim: Improve health and re				
(Perera, McDonald et al. 20	003); Study date: 2003; Evi	dence & Quality criteria: 4 C		
There is strong support for		Patient co-payments had		
the Strategy and its goals		decreased in all 'Access'		
		funded practices.		
Anticipated changes re				
collaboration & team		Opinions varied with		
approaches associated		regard to whether reduced		
with implementation of the		fees had made a difference		
Primary Health Care		to patient access and		
Strategy & development of		utilisation rates		
Primary Health				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
Organisations				
District Health Boards were noted to be generally supportive of the Primary Health Organisation establishment process, & overall the ongoing relationship of Primary Health Organisations with individual District Health Boards was described as being good				
Processes for enrolment & payment noted to be cumbersome				
Enrolment funding tied to practices who are members of Primary Health Organisations – so powerful position of practices verses other non-revenue generating providers whose clients are not recognised unless registered with a practice				
Overall funding levels were seen to be limited. In particular the funding streams for health promotion and management costs were felt to be inadequate				

Impact on infrastructure	Impact on service	Impact on	Impact on health	Impact on the rest of the
impast on infrastrustate	delivery	access/utilisation	outcomes/ patient	health system
			satisfaction	
(Hefford, Crampton et al. 2	2004); Study date: July 2002-	Sept 2003; Evidence & Qual		
		Evidence of more people		
		from Maori & PI groups		
		getting improved access to		
		low cost care with the		
		implementation of the		
		Primary Health Care		
		Strategy		
	nited 2004); Study date: Marc	ch 2004; Evidence & Quality		
There is potential for			Some patients expressing	
greater utilisation of the			a negative attitude towards	
nursing role in Care Plus,			nursing consultations	
& while evaluations have				
found that Care Plus				
allows full utilisation of				
nursing skills & increases				
nursing profiles, input from				
GPs and nurses varies, & can be constrained by				
funding, time & practices'				
support of autonomous				
nursing practice				
Tidising practice				
(Wyllie 2004): Study date:	March-May 2004; Evidence d	│ & Quality criteria: 3 R1		
44% were aware of		People paying less fees in		
Primary Health		Access Primary Health		
Organisations, and just		Organisations. Excluding		
over half of these knew or		reasons for fee decreases		
thought their usual GP		not related to the Primary		
belonged to a Primary		Health Care Strategy, 8%		
Health Organisation. There		of the 78% who had visited		
was widespread support		a GP in the last twelve		
for the three components		months reported paying		
of the Primary Health Care		less than usual on their		
Strategy, ie a focus on		most recent visit, while		
keeping people well, use of		11% reported paying more		

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
a greater range of health professionals and				
community consultation.	 2005); Study date: April 200	/- March 2005: Evidonco 8 (Quality critoria: 4 C	
Planning in Primary Health	The Strategy was seen to	3.9million enrolled by 2004	danty Criteria. 4 C	
Organisations around new	be providing opportunities	0.311milett etillelied by 2004		
services still in early stages	to improve patient care	By Oct 2004 it was		
, and the same of	through more flexible	generally agreed fee		
Population health issues	service delivery with a	reductions had improved		
beginning to be addressed, with innovative	focus on prevention	access to care.		
programmes related to	Freedom from fee-for-	Felt by some respondents		
changing health	service funding was	that the delivery of low-cost		
determinants and	reported to allow some	care, a key goal of the		
identifying populations with	practitioners in 'Access'-	Strategy, has yet to be		
low use of services.	funded practices to spend	achieved for all patients.		
Improved enrolment data	longer with patients,			
were seen to allow better	allowing a greater focus on			
estimation of population	education and prevention			
health need and to				
facilitate targeting of	In general, informants			
services on the basis of	suggested new service developments would			
need	depend on the resources			
Governance arrangements	available. 4 types of new			
varies & community	services were identified:			
members well represented	those offering greater			
on boards	accessibility and			
	acceptability; secondary			
General agreement that	care liaison;			
Primary Health	condition/disease specific			
Organisation management	clinics; and extra-practice			
required a large input of	services			
time & money. Small				
Primary Health				
Organisations were				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
struggling with inadequate management resources while large ones were trying to establish and maintain adequate communication with practices. New programmes require an expansion of managerial capacity, & it was easy to take on too much				
There are many opportunities under the Strategy for enhancement of nursing practice, although individual general practices vary enormously in nursing development. There is also concern that the medical and nursing workforce may be inadequate to the tasks required by the Strategy				
Individual practices varied enormously in the degree of nursing development, depending mainly on the preferences of the GPs as employers. May key informants saw workforce capacity GPs and nurses as a major issue for the immediate future				

spent in establishing/upgrading systems and infrastructure, including patient enrolment data and information technology systems There is strong support for the Primary Health Care Strategy and its goals However, some GPs were concerned that their role had been inadequately recognised in the Strategy and were worried about the long-term financial implications for themselves and their practices [arising from the move to capitation and government policies relating to user charges] and about perceived moves towards greater control of general practice by government. Some practitioners have come to believe that the prospects are positive in a financial sense and expressed an optimistic view of the	Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system		
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are positive in a financial sense and expressed an optimistic view of the Strategy							
sense and expressed an optimistic view of the Strategy							
optimistic view of the Strategy							
Strategy							
	Strategy						
(Crampton, Dowell et al. 2000b); Study date: 1996/97; Evidence & Quality criteria: 2 A2	(Crampton Dowell of al. 2	000h), Ctudu doto, 1006#	7. Evidonoo & Quolity orito	rio. 2 A2			

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
		Utilisation rates in not for profit Primary Care Organisations for doctor, nurse and midwife combined were higher amongst the young, elderly and community service card holders. For males they were higher amongst those living in the most socio-economically deprived areas, but not for females. However, overall utilisation rates appear to be somewhat lower than utilisation rates of fee-for-service practices 53.9% compared with about 80% of the general population		
(Crampton, Dowell et al. 2	000a); Study date: 1997/98; l	Evidence & Quality criteria: 4	IC & 2 A2	
Variety of legal structures in community governed non-for-profits, with most being incorporated societies. Patients and community members represented on the board of management in most and staff in 2/3rds, almost all employ staff on salaries, except one in which the doctors were self employed				
Community governed				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
NFPs had high				
patient:doctor ratios				
generally over 2000 c/f NZ wide variation of 1070-				
1916, which could be				
accounted for by expanded				
role of nurses, service				
patterns and incentive				
structures inherent in				
capitation				
	001); Study date: 1997/98; E	vidence & Quality criteria: 4	C & 2A2	
Location of services				
governed by needs of				
communities served and located in poor urban				
areas or remote				
predominant Maori areas				
	04): Study date: 2001/02: Ev	/idence & Quality criteria: 4	B1	
		not for profit serve a		
		younger, largely non-		
		European population, with		
		over ¾ holding a means		
		tested benefit card, over		
		10.5% were not fluent in		
		English, and who lived in		
		areas ranked as most		
		deprived, as measured by encounter data		
(Crampton, Davis et al. 2005a); Study Date:2001/02; Evidence & Quality criteria: 4 B1				
Variability in primary care				
team composition between				
community governed not				
for profit, Independent				
Practitioners Associations,				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
independent practices: with				
independent practices				
more likely to be solo GP,				
and less likely to employ a				
nurse or other practice				
management staff.				
Community governed not				
for profit more likely to				
employ community				
workers, midwives and				
other professionals and				
practice management staff.				
Irrespective of ownership				
and governance				
arrangements, capitation-				
funded practices as a				
group employed more				
nurses and community				
workers and more Maori				
staff than fee-for-service				
practices				
	. 2005b); Study date: 2001/0	2; Evidence & Quality criteri	a: 4 B1	
Community governed not	Significant differences in			
for profit's employed on	availability of services			
average more doctors,	between not for profit ie			
Maori & PI staff, nurses,	community governed and			
community workers,	for profit Primary Care			
midwives than for-profit	Organisations, with non			
practices	profits providing more			
There were no significant	group health promotion,			
There were no significant difference between non-	community worker			
profit and for-profit	services, dental health, mental health, ante and			
profit and for-profit practices in the use of	postnatal care,			
computer age-sex register,	complementary/ alternative			
computer age-sex register,	services. For profit			
computerized patient	Services. For profit			

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
records, or computer- based recall systems, but non-profits were more likely to have computerized disease registers	Primary Care Organisations provided more sports medicine, emergency/accident call out services and specific services for older people			
In terms of service planning, non-profits were more likely to carry out community needs assessment, locality service planning, All significant P values	Non-profits were more likely to carry out intersectoral case management. All significant P values			
Non-profits were more likely to have a range of written policies related to quality management than for profits	Not for profit practices had statistically significant lower patient charges for all age groups & waived fees for a higher proportion of patients than for-profit practices			
(Malcolm and Powell 1996)	Primary Care Organisations; Study date: 1994-96; Evide	s: Independent Practitioner Ance & quality criteria: 4 B1	Associations	
Independent Practitioner Associations characterised by variation in size and the numbers of GP members in the local area				
GP members rated achieving better health outcomes, making better use of primary care resources, improving and protecting GP status as the most important				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
Independent Practitioners Associations goals				
Barriers to achieving these goals included lack of time and government policies.				
A significant proportion of Independent Practitioner Associations members also were in favour of a move to registration/ enrolment and capitation payment, and some had experienced these changes				
(Malcolm, Wright et al. 200	0); Study date: Sep – Dec 19	98; Evidence & Quality crite	eria: 4B1	
By the end of 1998, Independent Practitioner Associations had made progress in applying a new model of clinical governance, with commitment to managing both clinical activity and health resources	A number of Independent Practitioner Associations reported moderate success in establishing new services and development of integrated care initiatives			
Moderate success in establishing collaborative external relationships with other providers, including an effective partnership with Maori & good working relationship with the funding authority.				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
A number of Independent				
Practitioner Associations				
had community reps on				
their boards and had				
established other				
community engagement				
mechanisms				
	: 1999; Evidence & Quality	criteria: 4 B1		
Generally high satisfaction				
with Independent Practitioner Associations				
leadership, associated with				
GP involvement in				
Independent Practitioners				
Associations activities				
	01); Study date: 1999; Evide	nce & Quality criteria: 4 B1		
Quality improvement				
activities included				
education of staff 96% and				
GP members 92%; guideline development				
92% and implementation				
84%; rational prescribing				
initiatives 84%; peer review				
84%; patient satisfaction				
surveys 64%; clinical audit				
64%; and developing				
quality standards 64%.				
All Independent				
Practitioner Associations believed that their roles				
included improving the				
quality of care for patients.				

Impact on infrastructure	Impact on service delivery	Impact on access/utilisation	Impact on health outcomes/ patient satisfaction	Impact on the rest of the health system
A number of supports for				
this role provided by				
Independent Practitioner				
Associations included				
education, guideline				
development, peer review,				
clinical audits, patient				
satisfaction surveys				
(Kriechbaum, Crampton et	al. 2002); Study date: 1999;	Evidence & Quality criteria:	4 C & 4 B2	
Each of the 4 Independent				
Practitioner Associations				
contained 2 tiers of				
governance structure, a				
policy tier and a committee				
tier. Each utilised a peer				
group review process to				
provide input to some				
administrative functions.				
They were all GP run and				
led, with little official				
consumer/community				
involvement. GP members				
generally satisfied 82.3%				
Over 80% of IPA members				
had no dissatisfaction with				
their Independent Practitioner Associations				
and that 25% said they had				
benefited financially from				
their membership				